S. 1947

To amend the Higher Education Act of 1965 to ensure college for all.

IN THE SENATE OF THE UNITED STATES

June 24, 2019

Mr. Schumer (for Mr. Sanders) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To amend the Higher Education Act of 1965 to ensure college for all.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "College for All Act
- 5 of 2019".

1	TITLE I—FEDERAL-STATE PART-
2	NERSHIP TO ELIMINATE TUI-
3	TION AND REQUIRED FEES
4	SEC. 101. FEDERAL-STATE PARTNERSHIP TO ELIMINATE
5	TUITION AND REQUIRED FEES.
6	The Higher Education Act of 1965 (20 U.S.C. 1001
7	et seq.) is amended by adding at the end the following:
8	"TITLE IX—FEDERAL-STATE
9	PARTNERSHIP TO ELIMINATE
10	TUITION AND REQUIRED
11	FEES
12	"SEC. 901. GRANT PROGRAM TO ELIMINATE TUITION AND
13	REQUIRED FEES AT PUBLIC INSTITUTIONS
14	OF HIGHER EDUCATION AND TRIBAL COL-
15	LEGES AND UNIVERSITIES.
16	"(a) Definitions.—In this section:
17	"(1) AWARD YEAR.—The term 'award year' has
18	the meaning given the term in section 481(a).
19	"(2) COMMUNITY COLLEGE.—The term 'com-
20	munity college' means—
21	"(A) a public institution of higher edu-
22	cation at which the credential that is predomi-
23	nantly awarded to students is at the sub-bacca-
24	laureate level; or

- 1 "(B) a public postsecondary vocational in-2 stitution, as defined under section 102(c).
- 3 "(3) Cost of attendance.—The term 'cost of 4 attendance' has the meaning given the term in sec-5 tion 472.
 - "(4) DUAL OR CONCURRENT ENROLLMENT PROGRAM.—The term 'dual or concurrent enrollment program' has the meaning given the term in section 8101 of the Elementary and Secondary Education Act of 1965.
 - "(5) Early college High school.—The term 'early college high school' has the meaning given the term in section 8101 of the Elementary and Secondary Education Act of 1965.
 - "(6) ELIGIBLE INDIAN ENTITY.—The term 'eligible Indian entity' means the entity responsible for the governance, operation, or control of a Tribal College or University.
 - "(7) ELIGIBLE STUDENT.—The term 'eligible student' means an individual, regardless of age, who has not obtained a baccalaureate degree or higher degree and is enrolled, or plans to enroll, in a community college or public 4-year institution of higher education in the State in which the individual is a resident or in a Tribal College or University.

- 1 "(8) FULL-TIME EQUIVALENT ELIGIBLE STU2 DENTS.—The term 'full-time equivalent eligible stu3 dents', when used with respect to an institution of
 4 higher education, has the meaning given the term
 5 'full-time equivalent students', except that the cal6 culation shall be made based on the number of eligi7 ble students enrolled at such institution.
 - "(9) Full-time equivalent students' means the sum of the number of students enrolled full time at an institution, plus the full-time equivalent of the number of students enrolled part time (determined on the basis of the quotient of the sum of the credit hours of all part-time students divided by 12) at such institution.
 - "(10) Institution of higher education' has the meaning given the term in section 101.
 - "(11) Public 4-Year Institution of Higher Education.—The term 'public 4-year institution of higher education' means an institution of higher education that is not a community college and is operated by a State, subdivision of a State, or government agency within a State and operated wholly or

predominately from or through the use of governmental funds or property.

"(12) TRIBAL COLLEGE OR UNIVERSITY.—The term 'Tribal College or University' has the meaning given the term in section 316(b)(3) and includes 2-year and 4-year institutions.

"(b) Program Authorized.—

"(1) Grants authorized.—From amounts appropriated under subsection (g), the Secretary shall award grants, from allotments under subsection (e), to States and eligible Indian entities having applications approved under subsection (e), to enable the States and eligible Indian entities to eliminate tuition and required fees for all eligible students at community colleges, public 4-year institutions of higher education in the State, or Tribal Colleges and Universities of the eligible Indian entity.

"(2) Non-federal share requirement.—

"(A) IN GENERAL.—Except as provided in subparagraph (B), each State or eligible Indian entity that receives a grant under this section shall provide a non-Federal share of funds for an award year from non-Federal sources in an amount that is equal to 33 percent of the

1	amount required to eliminate tuition and re-
2	quired fees—
3	"(i) in the case of a State, at commu-
4	nity colleges and public 4-year institutions
5	of higher education in the State for all eli-
6	gible students for the award year; and
7	"(ii) in the case of an eligible Indian
8	entity, at Tribal Colleges and Universities
9	of the eligible Indian entity for all eligible
10	students for the award year.
11	"(B) Non-federal share requirement
12	FOR CERTAIN ELIGIBLE INDIAN ENTITIES.—
13	"(i) IN GENERAL.—In the case of an
14	eligible Indian entity that receives a grant
15	under this section for an award year for
16	which not less than 75 percent of the stu-
17	dents enrolled in the Tribal Colleges and
18	Universities of the eligible Indian entity
19	are low-income students, such eligible In-
20	dian entity shall provide a non-Federal
21	share of funds from non-Federal sources in
22	an amount that is equal to not more than
23	5 percent of the amount necessary to elimi-
24	nate tuition and required fees at Tribal

1	Colleges and Universities of the eligible In-
2	dian entity for the award year.
3	"(ii) Low-income student.—In this
4	subparagraph, the term 'low-income stu-
5	dent' has the meaning given such term by
6	the Secretary, except that such term shall
7	not exclude any student eligible for a Fed-
8	eral Pell Grant under section 401.
9	"(iii) Data.—In calculating the num-
10	ber of enrolled students and low-income
11	students for purposes of clause (i), the
12	Secretary shall use—
13	"(I) for the first award year of
14	the program under this section, the
15	number of students enrolled in award
16	year 2017–2018; and
17	"(II) for each subsequent award
18	year, the projected student enrollment
19	numbers for the award year for which
20	the allotment is made.
21	"(3) No in-kind contributions.—No in-kind
22	contribution shall count toward the non-Federal
23	share requirement under paragraph (2).
24	"(c) Determination of Allotment.—

1	"(1) First award year of program.—The
2	Secretary shall allot, to each eligible State or eligible
3	Indian entity that submits an application under this
4	section for a grant under subsection (b)(1) for the
5	first award year of the program under this section,
6	an amount that is equal to 67 percent (or not less
7	than 95 percent in the case of an eligible Indian en-
8	tity described in subsection (b)(2)(B)) of the total
9	revenue received—
10	"(A) in the case of a State, from all eligi-
11	ble students at community colleges and at pub-
12	lic 4-year institutions of higher education in the
13	State in the form of tuition and required fees
14	for—
15	"(i) with respect to a State that did
16	not eliminate tuition and required fees as
17	described in subsection (d)(2) for the pre-
18	ceding award year, award year 2017–2018;
19	or
20	"(ii) with respect to a State that has
21	eliminated tuition and required fees as de-
22	scribed in such subsection, the last award
23	year that the State charged tuition and re-
24	quired fees; and

1	"(B) in the case of an eligible Indian enti-
2	ty, from all eligible students at Tribal Colleges
3	and Universities of the eligible Indian entity, in
4	the form of tuition and required fees for—
5	"(i) with respect to an eligible Indian
6	entity that did not eliminate tuition and
7	required fees as described in subsection
8	(d)(2) for the preceding award year, award
9	year 2017–2018; or
10	"(ii) with respect to an eligible Indian
11	entity that has eliminated tuition and re-
12	quired fees as described in such subsection,
13	the last award year for which the eligible
14	Indian entity charged tuition and required
15	fees.
16	"(2) First award year allotment for
17	STATES AND ELIGIBLE INDIAN ENTITIES APPLYING
18	AFTER THE FIRST YEAR OF THE PROGRAM.—
19	"(A) IN GENERAL.—The Secretary shall
20	allot to each eligible State or eligible Indian en-
21	tity that submits its first application for a
22	grant under subsection $(b)(1)$ for the second or
23	a subsequent year of the program under this
24	section, an amount equal to—
25	"(i) the product of—

1	"(I) the allotment the eligible
2	State or eligible Indian entity would
3	have received in the first award year
4	of the program under this section if
5	the State or eligible Indian entity had
6	submitted an application for such
7	year;
8	"(II) the projected full-time
9	equivalent eligible students figure for
10	all community colleges and public 4-
11	year institutions of higher education
12	of the eligible State, or all Tribal Col-
13	leges and Universities of the eligible
14	Indian entity, for the award year for
15	which the allotment is made; and
16	"(III) the amount of additional
17	expenditures per full-time equivalent
18	eligible student by the eligible State or
19	eligible Indian entity that will be nec-
20	essary to eliminate tuition and re-
21	quired fees for each such student for
22	the award year for which the allot-
23	ment is made; divided by
24	"(ii) the product of—

1	"(I) the full-time equivalent eligi-
2	ble students figure for all community
3	colleges and public 4-year institutions
4	of higher education of the eligible
5	State, or all Tribal Colleges and Uni-
6	versities of the eligible Indian entity
7	for the first award year of the pro-
8	gram for which the eligible State or
9	eligible Indian entity was eligible to
10	submit an application under this sec-
11	tion; and
12	"(II) the amount of expenditures
13	per full-time equivalent eligible stu-
14	dent by the eligible State or eligible
15	Indian entity that would have been
16	necessary to eliminate tuition and re-
17	quired fees for each such student for
18	the first award year of the program
19	for which the eligible State or eligible
20	Indian entity was eligible to submit ar
21	application under this section.
22	"(B) Projected enrollment.—If the
23	projected full-time equivalent eligible students
24	figure of the State or eligible Indian entity

under subparagraph (A) is more than 25 per-

1 cent larger than the full-time equivalent eligible 2 students figure for the preceding year, the Sec-3 retary may challenge such enrollment projection 4 and offer an alternative enrollment projection 5 which shall be used in the formula under sub-6 paragraph (A) for determining the allotment. 7 "(3) Subsequent award years.— "(A) IN GENERAL.—The Secretary shall 8 9 allot to an eligible State or eligible Indian entity 10 submitting an application for a grant under 11 subsection (b)(1) for a second or subsequent 12 year after receiving a grant under paragraph 13 (1) or (2), an amount equal to— 14 "(i) the product of— 15 "(I) the allotment received for 16 the first award year for which the eli-17 gible State or eligible Indian entity 18 submitted an application; 19 "(II) the projected full-time 20 equivalent eligible students figure for 21 all community colleges and public 4-22 year institutions of higher education 23 of the eligible State, or all Tribal Col-24 leges and Universities of the eligible

1	Indian entity, for the award year for
2	which the allotment is made; and
3	"(III) the amount of additional
4	expenditures per full-time equivalent
5	eligible student by the eligible State or
6	eligible Indian entity that will be nec-
7	essary to eliminate tuition and re-
8	quired fees for each such student for
9	the award year for which the allot-
10	ment is made; divided by
11	"(ii) the product of—
12	"(I) the full-time equivalent eligi-
13	ble student figure for all community
14	colleges and public 4-year institutions
15	of higher education of the eligible
16	State, or all Tribal Colleges and Uni-
17	versities of the eligible Indian entity,
18	for the first award year that the State
19	or eligible Indian entity participates
20	under paragraph (1) or (2), as the
21	case may be; and
22	"(II) the amount of expenditures
23	per full-time equivalent eligible stu-
24	dent by the eligible State or eligible
25	Indian entity that was necessary to

eliminate tuition and required fees for each such student for the first award year that the State or eligible Indian entity participates under paragraph (1) or (2), as the case may be.

"(B) PROJECTED ENROLLMENT.—If the projected full-time equivalent eligible students figure of the State or eligible Indian entity under subparagraph (A) is more than 25 percent larger than the full-time equivalent eligible students figure for the preceding year, the Secretary may challenge such enrollment projection and offer an alternative enrollment projection which shall be used in the formula under subparagraph (A) for determining the allotment.

"(4) ACTUAL ENROLLMENT FIGURES.—

"(A) IN GENERAL.—By not later than November 1 of the second award year for which a State or eligible Indian entity receives an allotment under this section, and each succeeding November 1, such State or eligible Indian entity shall report to the Secretary its actual full-time equivalent eligible students figure for the preceding award year.

"(B) Adjustments.—If the actual fulltime equivalent eligible students figure for the preceding award year reported under subparagraph (A)—

"(i) exceeds the projected enrollment that was used for determining the allotment for the preceding award year, not-withstanding any other provision of this section, the allotment for the award year in which the November 1 date falls for the State or eligible Indian entity shall be increased to reflect such actual enrollment, which figure shall be increased by the State Gross Domestic Product Price Index, or the Gross Domestic Product Price Index of the State in which the eligible Indian entity operates; or

"(ii) is below the projected enrollment that was used for determining the allotment for the preceding award year, notwithstanding any other provision of this section, the allotment for the award year in which the November 1 date falls for the State or eligible Indian entity shall be decreased to reflect such actual enrollment, which figure shall be increased by the average interest rate on 5-year United States
Treasury securities issued during the preceding award year.

"(5) Additional Funds.—If a State or eligible Indian entity provides additional funds toward reducing the cost of attendance and improving instruction at institutions of higher education beyond the cost of eliminating tuition and required fees as described in subsection (d)(2) for any award year that is more than the non-Federal share requirement under subsection (b)(2) and the maintenance of expenditures requirement under paragraphs (3) and (4) of subsection (d), the Secretary shall provide to the State or eligible Indian entity an amount equal to such additional funding provided by the State or eligible Indian entity, which amount provided by the Secretary may be used for the activities described in subsection (f)(2).

"(d) STATE AND ELIGIBLE INDIAN ENTITY ELIGIBILITY REQUIREMENTS.—In order to be eligible to receive an allotment under this section for an award year, a State or eligible Indian entity shall comply with the following:

24 "(1) Ensure that public institutions of higher 25 education in the State or Tribal Colleges and Uni-

versities of the eligible Indian entity maintain expenditures on instruction per full-time equivalent student at levels that are equal to or exceed the expenditures on instruction per full-time equivalent student for award year 2017–2018.

- "(2) Ensure that tuition and required fees are eliminated—
 - "(A) in the case of a State, for eligible students at all community colleges and in all public 4-year institutions of higher education in the State; or
 - "(B) in the case of an eligible Indian entity, for eligible students in all Tribal Colleges and Universities of the eligible Indian entity.
- "(3) Maintain State operating expenditures per full-time equivalent student for public institutions of higher education in the State, or operating expenditures per full-time equivalent student for Tribal Colleges and Universities of the eligible Indian entity, excluding the amount of funds provided under this section, at a level that is equal to or exceeds the level of such support for award year 2017–2018.
- "(4) Maintain State expenditures on need-based financial aid programs for enrollment in public institutions of higher education in the State or expendi-

- tures on need-based financial aid programs for enrollment in Tribal Colleges and Universities of the eligible Indian entity at a level that is equal to or exceeds the level of such support for award year 2017–2018.
 - "(5) Ensure public institutions of higher education in the State or Tribal Colleges and Universities of the eligible Indian entity maintain funding for institutional need-based student financial aid in an amount that is equal to or exceeds the level of such support for award year 2017–2018.
 - "(6) Provide an assurance that not later than 5 years after the first award year for which the grant is awarded, not less than 75 percent of instruction at public institutions of higher education in the State or Tribal Colleges and Universities of the eligible Indian entity is provided by tenured or tenure-track faculty.
 - "(7) Require that public institutions of higher education in the State or Tribal Colleges and Universities of the eligible Indian entity provide, for each student enrolled at the institution who receives the maximum Federal Pell Grant award under subpart 1 of part A of title IV, institutional student fi-

1	nancial aid (excluding student loans) in an amount
2	equal to 100 percent of the difference between—
3	"(A) the cost of attendance at such institu-
4	tion; and
5	"(B) the sum of—
6	"(i) the amount of the maximum Fed-
7	eral Pell Grant award; and
8	"(ii) the student's expected family
9	contribution.
10	"(8) Ensure that public institutions of higher
11	education in the State or Tribal Colleges and Uni-
12	versities of the eligible Indian entity not adopt poli-
13	cies to reduce enrollment.
14	"(9) Provide an assurance that public institu-
15	tions of higher education in the State or Tribal Col-
16	leges and Universities of the eligible Indian entity
17	will not charge out-of-State students an amount that
18	exceeds the marginal cost of attending institutions of
19	higher education in the State or Tribal Colleges and
20	Universities of the eligible Indian entity.
21	"(10) Provide an assurance that public institu-
22	tions of higher education in the State or Tribal Col-
23	leges and Universities of the eligible Indian entity
24	that charge non-eligible in-State students tuition and
25	required fees, will not charge such students a rate

- 1 that exceeds the rate for the last year that tuition 2 and required fees were charged to eligible students, 3 increased by the percentage change for subsequent 4 years in the expenditures per full-time equivalent eli-5 gible student by the State or eligible entity that is 6 necessary to continue to eliminate tuition and re-7 quired fees for eligible students. 8 "(e) Submission and Contents of Applica-
- TION.—For each award year for which a State or eligible
- 10 Indian entity desires a grant under this section, an appli-
- cation shall be submitted to the Secretary at such time,
- in such manner, and containing such information as the 12
- Secretary may require. Such application shall be sub-
- mitted by— 14
- 15 "(1) in the case of a State, the State agency 16 with jurisdiction over higher education or another
- 17 agency designated by the Governor or chief executive
- 18 of the State to administer the program under this
- 19 section; and
- 20 "(2) in the case of an eligible Indian entity, the
- 21 eligible Indian entity or a Tribal College or Univer-
- 22 sity of the eligible Indian entity.
- 23 "(f) Use of Funds.—
- 24 "(1) In General.—A State or eligible Indian
- 25 entity that receives a grant under this section shall

1	use the grant funds and the non-Federal share
2	funds required under this section—
3	"(A) in the case of a State, to eliminate
4	tuition and required fees for all eligible students
5	at community colleges and public 4-year institu-
6	tions of higher education in the State; and
7	"(B) in the case of an eligible Indian enti-
8	ty, to eliminate tuition and required fees for all
9	eligible students at Tribal Colleges and Univer-
10	sities of the eligible Indian entity.
11	"(2) Additional funding.—Once tuition and
12	required fees have been eliminated pursuant to para-
13	graph (1), a State or eligible Indian entity that re-
14	ceives a grant under this section shall use any re-
15	maining grant funds and non-Federal share funds
16	required under this section to reduce the cost of at-
17	tendance and increase the quality of instruction and
18	student support services at public institutions of
19	higher education in the State or at Tribal Colleges
20	and Universities of the eligible Indian entity by car-
21	rying out any of the following:
22	"(A) Providing additional non-loan aid to
23	students, which may include need-based student
24	financial aid, to reduce or eliminate the cost of

attendance for a public institution of higher

1	education or a Tribal College or University be-
2	yond eliminating tuition and required fees.
3	"(B) Expanding academic course offerings
4	and high-quality occupational skills training
5	programs to students.
6	"(C) Increasing the number and percent-
7	age of full-time instructional faculty, including
8	full-time tenure and tenure-track instructional
9	faculty.
10	"(D) Providing all faculty with profes-
11	sional supports to help students succeed, such
12	as professional development opportunities, office
13	space, and shared governance in the institution.
14	"(E) Compensating adjunct and part-time
15	faculty for work done inside and outside of the
16	classroom relating to instruction, such as hold-
17	ing office hours.
18	"(F) Strengthening and ensuring all stu-
19	dents have access to student support services
20	such as academic advising, counseling, and tu-
21	toring.
22	"(G) Expanding access to dual or concur-
23	rent enrollment programs and early college high
24	school programs.

1	"(H) Any other additional activities that
2	improve instructional quality and academic out-
3	comes for students as approved by the Sec-
4	retary through a peer review process.
5	"(3) Prohibition.—A State or eligible Indian
6	entity that receives a grant under this section may
7	not use grant funds or non-Federal share funds re-
8	quired under this section—
9	"(A) for the construction of a nonacademic
10	facility, such as an athletic facility or stadium;
11	"(B) for merit-based student financial aid;
12	"(C) for need-based student financial aid
13	(except to the extent funds available under sub-
14	section (c)(5) are used to carry out paragraph
15	(2)(A));
16	"(D) to pay the salaries or benefits of
17	school administrators;
18	"(E) for capital outlays or deferred main-
19	tenance; or
20	"(F) for expenditures on athletics other
21	than activities open to all members of the cam-
22	pus community.
23	"(\varphi) Authorization of Appropriations —

1	"(1) In general.—There are authorized to be
2	appropriated, and there are appropriated, to carry
3	out this section—
4	"(A) such sums as may be necessary for
5	the fourth quarter of fiscal year 2019;
6	"(B) \$48,000,000,000 for fiscal year 2020;
7	and
8	"(C) such sums as may be necessary for
9	each of the fiscal years 2021 through 2029.
10	"(2) Availability of funds.—Funds made
11	available pursuant to paragraph (1)(A) shall be
12	available for obligation from October 1, 2019, to
13	September 30, 2020. Funds made available pursuant
14	to subparagraph (B) or (C) of paragraph (1) shall
15	be available for obligation through September 30 of
16	the fiscal year succeeding the fiscal year for which
17	such sums were appropriated.
18	"SEC. 902. GRANT PROGRAM FOR PRIVATE HISTORICALLY
19	BLACK COLLEGES AND UNIVERSITIES AND
20	PRIVATE MINORITY-SERVING INSTITUTIONS.
21	"(a) Definitions.—Except as otherwise provided, in
22	this section:
23	"(1) COMMUNITY COLLEGE.—The term 'com-
24	munity college' has the meaning given the term in
25	section 901.

1	"(2) ELIGIBLE INSTITUTION.—
2	"(A) IN GENERAL.—Except as provided in
3	subparagraph (D), the term 'eligible institution'
4	means a private, nonprofit 2-year institution or
5	4-year institution that—
6	"(i) is—
7	"(I) a part B institution (as de-
8	fined in section 322);
9	"(II) a Hispanic-serving institu-
10	tion (as defined in section 502);
11	"(III) a Tribal College or Univer-
12	sity (as defined in section 316) whose
13	entity responsible for the governance,
14	operation, or control of the College or
15	University has not received a grant
16	under section 901;
17	"(IV) an Alaska Native-serving
18	institution or a Native Hawaiian-serv-
19	ing institution (as defined in section
20	317(b));
21	"(V) a Predominantly Black in-
22	stitution (as defined in section
23	371(e));
24	"(VI) an Asian American and
25	Native American Pacific Islander-

1	serving institution (as defined in sec-
2	tion 371(c)); or
3	"(VII) a Native American-serving
4	nontribal institution (as defined in
5	section 371(c));
6	"(ii) has a student body of which not
7	less than 35 percent are low-income stu-
8	dents;
9	"(iii) ensures that tuition and re-
10	quired fees for eligible students enrolled in
11	the institution are eliminated or signifi-
12	cantly reduced during any period for which
13	the institution receives a grant under this
14	section;
15	"(iv) maintains expenditures on in-
16	struction per a full-time equivalent eligible
17	student at levels that meet or exceed the
18	expenditures on instruction per a full-time
19	equivalent eligible student for award year
20	2017–2018;
21	"(v) will invest institutional funds and
22	seek additional funding to reduce or elimi-
23	nate tuition and required fees for all stu-
24	dents;

1	"(vi) maintains expenditures on need-
2	based financial aid programs for students
3	enrolled at the institution at a level that
4	meets or exceeds the level of such support
5	for award year 2017–2018;
6	"(vii) provides an assurance that the
7	institution will increase the amount of in-
8	struction provided by tenured or tenure-
9	track faculty; and
10	"(viii) does not adopt policies to re-
11	duce enrollment.
12	"(B) 2-YEAR INSTITUTION.—The term '2-
13	year institution' means an institution at which
14	the credential that is predominantly awarded to
15	students is at the sub-baccalaureate level.
16	"(C) 4-YEAR INSTITUTION.—The term '4-
17	year institution' means an institution that is
18	not a 2-year institution.
19	"(D) Exception.—
20	"(i) In general.—An eligible institu-
21	tion as described in subparagraph (A) shall
22	not be an eligible institution for purposes
23	of this section for the period described in
24	clause (ii) if such institution was a for-

profit institution at any time that converted to a nonprofit institution.

- "(ii) Period of ineligibility.—An institution described under clause (i) shall not be an eligible institution for purposes of this section for a period of 25 years from the date the institution converted from a for-profit institution to a nonprofit institution or 25 years after the date of enactment of this Act, whichever period is longer.
- "(3) ELIGIBLE STUDENT.—The term 'eligible student' means a low-income student enrolled in an eligible institution who has not obtained a baccalaureate degree or a higher degree.
- "(4) Full-time equivalent eligible students.—The term 'full-time equivalent eligible students' means the sum of the number of eligible students projected to enroll full time at an institution for an award year, plus the full-time equivalent of the number of eligible students projected to be enrolled part time (determined on the basis of the quotient of the sum of the credit hours of all part-time eligible students divided by 12) at such institution, for such award year.

1	"(5) Low-income student.—The term 'low-
2	income student' has the meaning given such term by
3	the Secretary, except that such term shall not ex-
4	clude any student eligible for a Federal Pell Grant
5	under section 401.
6	"(6) Public 4-year institution of higher
7	EDUCATION.—The term 'public 4-year institution of
8	higher education' has the meaning given the term in
9	section 901.
10	"(b) Authorization of Grant Program.—
11	"(1) In general.—From amounts appro-
12	priated under subsection (e), the Secretary shall
13	award grants, from allotments under paragraph (2),
14	to eligible institutions having applications approved
15	under subsection (c), to enable the eligible institu-
16	tions to eliminate or significantly reduce tuition and
17	required fees for eligible students.
18	"(2) Allotments.—Subject to paragraph (3),
19	the Secretary shall allot, for each award year, to
20	each eligible institution having an application ap-
21	proved under subsection (c), an amount that is equal
22	to the product of—
23	"(A) tuition and required fees for eligible
24	students at the eligible institution for the award

year, and

1	"(B) the number of full-time equivalent eli-
2	gible students projected to enroll in the eligible
3	institution for the award year.
4	"(3) Limitations.—
5	"(A) Limitations on institutional al-
6	LOTMENTS.—In making allotments under para-
7	graph (2) for an award year, the Secretary
8	shall not award an allotment that is—
9	"(i) with respect to an eligible institu-
10	tion that operates in a State that has
11	eliminated tuition and required fees as de-
12	scribed in section 901(d)(2) for the pre-
13	ceding award year, more than the amount
14	equal to the product of—
15	"(I) the number of projected full-
16	time equivalent eligible students for
17	the award year; and
18	"(II) the expenditures per full-
19	time equivalent eligible student, in-
20	cluding the Federal allotment and
21	non-Federal share, under section 901
22	for the preceding award year for the
23	State (or, in the case of a State that
24	did not receive a grant under such
25	section for the preceding award year,

1	the amount needed to eliminate tui-
2	tion and required fees for full-time
3	equivalent eligible students in the
4	State, calculated in the same manner
5	as such amount is calculated under
6	section 901(c) for the preceding
7	award year for the State), at—
8	"(aa) if the eligible institu-
9	tion is a 2-year institution, com-
10	munity colleges in the State in
11	which the institution operates; or
12	"(bb) if the eligible institu-
13	tion is a 4-year institution, public
14	4-year institutions of higher edu-
15	cation in the State in which the
16	institution operates; and
17	"(ii) with respect to an eligible insti-
18	tution that operates in a State that has
19	not eliminated tuition and required fees as
20	described in section 901(d)(2) for the pre-
21	ceding award year, more than the amount
22	equal to the product of—
23	"(I) the number of projected full-
24	time equivalent eligible students for
25	the award year; and

1	"(II) the average tuition and re-
2	quired fees for the preceding award
3	year at—
4	"(aa) if the eligible institu-
5	tion is a 2-year institution, public
6	2-year institutions of higher edu-
7	cation in the State in which the
8	institution operates; or
9	"(bb) if the eligible institu-
10	tion is a 4-year institution, public
11	4-year institutions of higher edu-
12	cation in the State in which the
13	institution operates.
14	"(B) Limitations on Tuition Hikes.—
15	"(i) FIRST AWARD YEAR.—For the
16	first award year for which an eligible insti-
17	tution applies for a grant under this sec-
18	tion, such eligible institution shall not in-
19	crease tuition and required fees at a rate
20	that is greater than any annual increase in
21	tuition and required fees at the eligible in-
22	stitution for the 5 years preceding such
23	first award year.
24	"(ii) Succeeding award years.—

"(I) 1 IN GENERAL.—For each 2 award year after the first award year 3 for which an eligible institution re-4 ceives a grant under this section, such eligible institution shall not increase 6 tuition and required fees for eligible 7 students from the preceding award 8 year at a rate that is greater than the 9 percentage increase in the Employ-10 ment Cost Index for the award year 11 for which the grant is received, as 12 compared to the Employment Cost 13 Index for the award year preceding 14 the award year for which the grant is 15 received. "(II) 16 EMPLOYMENT 17 INDEX.—In this subparagraph, the 18 term 'Employment Cost Index', when 19 used with respect to an award year, 20 means the Employment Cost Index 21 for total compensation for private in-22 dustry workers by bargaining status

COST

and census region and division (not

seasonally adjusted) of the division in

which the eligible entity is located, as

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1 provided by the Bureau of Labor Sta-2 tistics of the Department of Labor, that is provided for the December 3 4 that immediately precedes the start of the award year. 6

"(4) ACTUAL ENROLLMENT FIGURES.—

"(A) IN GENERAL.—By not later than November 1 of the second award year for which an eligible institution receives a grant under this section, such eligible institution shall report to the Secretary its actual full-time equivalent eligible students figure for the preceding award year.

"(B) Adjustments.—If the actual fulltime equivalent eligible students figure for the preceding award year reported under subparagraph (A)—

"(i) exceeds the projected enrollment that was used for determining the allotment under paragraph (2)(B) for the preceding award year, notwithstanding any other provision of this Act, the allotment for the award year in which the November 1 date falls for the eligible institution shall be increased to reflect such actual enroll-

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ment, which figure shall be increased by
the Gross Domestic Product Price Index of
the State in which the eligible institution
operates; or

"(ii) is below the projected enrollment that was used for determining the allotment under paragraph (2)(B) for the preceding award year, notwithstanding any other provision of this Act, the allotment for the award year in which the November 1 date falls for the eligible institution shall be decreased to reflect such actual enrollment, which figure shall be increased by the average interest rate on 5-year United States Treasury securities issued during the preceding award year.

- "(c) APPLICATION.—An eligible institution that de-18 sires to receive a grant under this section shall submit to 19 the Secretary an application at such time, in such manner, 20 and containing such information as the Secretary may re-21 quire.
- 22 "(d) Prohibition.—An eligible institution that re-23 ceives a grant under this section may not use grant funds 24 under this section—

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1	"(1) for the construction of a nonacademic fa-
2	cility, such as an athletic facility or stadium;
3	"(2) for merit-based or need-based student fi-
4	nancial aid;
5	"(3) to pay the salaries or benefits of school ad-
6	ministrators;
7	"(4) for capital outlays or deferred mainte-
8	nance; or
9	"(5) for expenditures on athletics other than
10	activities open to all members of the campus com-
11	munity.
12	"(e) Authorization of Appropriations.—
13	"(1) IN GENERAL.—There are authorized to be
14	appropriated, and there are appropriated, to carry
15	out this section—
16	"(A) such sums as may be necessary for
17	the fourth quarter of fiscal year 2019;
18	"(B) $$1,340,000,000$ for fiscal year 2020;
19	and
20	"(C) such sums as may be necessary for
21	each of the fiscal years 2021 through 2029.
22	"(2) AVAILABILITY OF FUNDS.—Funds made
23	available pursuant to paragraph (1)(A) shall be
24	available for obligation from October 1, 2019, to
25	September 30, 2020. Funds made available pursuant

- 1 to subparagraph (B) or (C) of paragraph (1) shall
- 2 be available for obligation through September 30 of
- 3 the fiscal year succeeding the fiscal year for which
- 4 such sums were appropriated.".

5 SEC. 102. INCREASING SUCCESS FOR LOW-INCOME AND

- 6 FIRST GENERATION STUDENTS.
- 7 (a) Authorization of Appropriations for Fed-
- 8 ERAL TRIO PROGRAMS.—Section 402A(g) of the Higher
- 9 Education Act of 1965 (20 U.S.C. 1070a–11(g)) is
- 10 amended by inserting after the first sentence the fol-
- 11 lowing: "For the purpose of making grants and contracts
- 12 under this chapter, there are authorized to be appro-
- 13 priated \$1,260,000,000 for fiscal year 2020,
- 14 \$1,440,000,000 for fiscal year 2021, \$1,620,000,000 for
- 15 fiscal year 2022, \$1,800,000,000 for fiscal year 2023,
- 16 \$2,000,000,000 for fiscal year 2024, and such sums as
- 17 may be necessary for each of fiscal years 2024 through
- 18 2028.".
- 19 (b) Authorization of Appropriations for
- 20 GEAR UP PROGRAMS.—Section 404H of the Higher
- 21 Education Act of 1965 (20 U.S.C. 1070a-28) is amended
- 22 by striking "\$400,000,000" and all that follows through
- 23 the period and inserting "\$410,000,000 for fiscal year
- 24 2020, \$419,000,000 for fiscal year 2021, \$427,000,000

- 1 for fiscal year 2022, \$436,000,000 for fiscal year 2023,
- 2 and \$445,000,000 for fiscal year 2024.".

3 TITLE II—EXPANSION OF WORK

4 STUDY TO MEET THE NEEDS

5 **OF TODAY'S STUDENTS**

- 6 SEC. 201. AUTHORIZATION OF APPROPRIATIONS.
- 7 Section 441(b) of the Higher Education Act of 1965
- 8 (20 U.S.C. 1087–51(b)) is amended to read as follows:
- 9 "(b) AUTHORIZATION OF APPROPRIATIONS.—There
- 10 are authorized to be appropriated to carry out this part—
- "(1) \$1,500,000,000 for fiscal year 2020;
- 12 "(2) \$2,000,000,000 for fiscal year 2021;
- "(3) \$2,500,000,000 for fiscal year 2022;
- "(4) \$3,000,000,000 for fiscal year 2023;
- 15 "(5) \$3,500,000,000 for fiscal year 2024; and
- 16 "(6) such sums as may be necessary for each
- of fiscal years 2025–2028.".
- 18 SEC. 202. REFORM OF THE WORK STUDY FORMULA.
- 19 Section 442 of the Higher Education Act of 1965 (20
- 20 U.S.C. 1087–52) is amended—
- 21 (1) by striking subsection (a) and inserting the
- following:
- "(a) REVISION TO THE FEDERAL WORK STUDY AL-
- 24 LOCATION.—The Secretary shall allocate funds under this

section solely on the basis of the self-help need determina-1 2 tion described under subsection (c)."; 3 (2) in subsection (c)— (A) in paragraph (2), by striking "To de-4 5 termine the self-help need of an institution's eli-6 gible undergraduate students," and inserting "Until such time as the Secretary establishes a 7 8 revised method to determine the self-help need 9 of an institution's eligible undergraduate students, in accordance with paragraph (5),"; 10 11 (B) in paragraph (3), by striking "To de-12 termine the self-help need of an institution's eli-13 gible graduate and professional students", and 14 inserting "Until such time as the Secretary es-15 tablishes a revised method to determine the 16 self-help need of an institution's eligible grad-17 uate and professional students, in accordance 18 with paragraph (5),"; and 19 (C) by adding at the end the following: 20 "(5) Not later than 1 year after the date of en-21 actment of the College for All Act of 2019, the Sec-22 retary shall establish revised methods for deter-23 mining the self-help need of an institution's eligible 24 undergraduate students, as described in paragraph

(2), and eligible graduate and professional students,

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1 as described in paragraph (3), that shall take into 2 account the number of Federal Pell Grant eligible 3 low-income and moderate-income students that an 4 eligible institution serves and provide considerations 5 for eligible institutions that successfully demonstrate 6 improved employment outcomes. The Secretary shall 7 promulgate any regulations necessary to carry out 8 the revised methods of determining an eligible insti-9 tution's self-help need under this subsection."; and 10 (3) by adding at the end the following:

11 "(f) Funds To Expand Job Location Develop-12 MENT PROGRAMS.—Notwithstanding any other provision 13 of this part, to promote career readiness and improve the 14 employment skills of Federal Pell Grant-eligible students, 15 the Secretary is authorized to enter into agreements with eligible institutions under which such institution may use 16 not more than 20 percent or \$150,000 of its allotment 18 under this section, whichever amount is less, to expand job location development programs, which may be coordinated with State and local workforce development 21 boards.".

1	TITLE III—STUDENT LOAN RE-
2	LIEF FOR MILLIONS OF BOR-
3	ROWERS
4	SEC. 301. RESTORATION OF CERTAIN INTEREST RATE PRO-
5	VISIONS.
6	Section 455(b) of the Higher Education Act of 1965
7	(20 U.S.C. 1087e(b)) is amended—
8	(1) in paragraph (8)—
9	(A) in the heading, by striking "ON OR
10	AFTER JULY 1, 2013" and inserting "ON OR
11	AFTER JULY 1, 2013, AND BEFORE JULY 1,
12	2019 "; and
13	(B) by striking "on or after July 1, 2013"
14	and inserting "on or after July 1, 2013, and
15	before July 1, 2019" each place the term ap-
16	pears;
17	(2) by redesignating paragraphs (9) and (10)
18	as paragraphs (10) and (11), respectively; and
19	(3) by inserting after paragraph (8) the fol-
20	lowing:
21	"(9) Interest rate provisions for new
22	LOANS ON OR AFTER JULY 1, 2019.—
23	"(A) Rates for undergraduate fdsl
24	AND FDUSL AND GRADUATE AND PROFES-
25	SIONAL FDUSL—Notwithstanding the pre-

ceding paragraphs of this subsection, for Federal Direct Stafford Loans and Federal Direct Unsubsidized Stafford Loans issued to undergraduate students and graduate and professional students, for which the first disbursement is made on or after July 1, 2019, the applicable rate of interest shall, during any 12-month period beginning on July 1 and ending on June 30, be equal to not more than 1.88 percent.

"(B) IN SCHOOL AND GRACE PERIOD RULES FOR UNDERGRADUATES AND GRADUATE AND PROFESSIONAL STUDENTS.—Notwithstanding the preceding paragraphs of this subsection, with respect to any Federal Direct Stafford Loan or Federal Direct Unsubsidized Stafford Loan issued to an undergraduate student or a graduate or professional student for which the first disbursement is made on or after July 1, 2019, the applicable rate of interest for interest which accrues—

- "(i) prior to the beginning of the repayment period of the loan; or
- 24 "(ii) during the period in which prin-25 cipal need not be paid (whether or not

1	such principal is in fact paid) by reason of
2	a provision described in subsection (f),
3	shall be equal to not more than 1.88 percent.
4	"(C) PLUS LOANS.—Notwithstanding the
5	preceding paragraphs of this subsection, with
6	respect to Federal Direct PLUS Loan for which
7	the first disbursement is made on or after July
8	1, 2019, the applicable rate of interest shall be
9	equal to not more than 1.88 percent.
10	"(D) Consolidation Loans.—Notwith-
11	standing the preceding paragraphs of this sub-
12	section, any Federal Direct Consolidation loan
13	for which the application is received on or after
14	July 1, 2019, shall bear interest at an annual
15	rate on the unpaid principal balance of the loan
16	that is equal to not more than 1.88 percent.".
17	TITLE IV—STUDENT DEBT
18	CANCELLATION
19	SEC. 401. SHORT TITLE.
20	This title may be cited as the "Student Debt Can-
21	cellation Act of 2019".
22	SEC. 402. FORGIVENESS OF OUTSTANDING FEDERAL STU-
23	DENT LOANS.
24	(a) Forgiveness Required.—Notwithstanding any
25	other provision of law, not later than 180 days after the

- 1 date of the enactment of this title, the Secretary of Edu-
- 2 cation shall forgive the outstanding balance of interest and
- 3 principal due on all eligible Federal student loans.
- 4 (b) Definition of Eligible Federal Student
- 5 LOAN.—In this title, the term "eligible Federal student
- 6 loan" means any loan made, insured, or guaranteed under
- 7 part B, part D, or part E of title IV of the Higher Edu-
- 8 cation Act of 1965 (20 U.S.C. 1071 et seq., 1087a et seq.,
- 9 1087aa et seq.) before the date of enactment of this title,
- 10 including—
- 11 (1) loans made to a parent borrower on behalf
- of a dependent student under part B or part D of
- 13 such Act;
- 14 (2) consolidation loans made under such Act;
- 15 and
- 16 (3) any grant treated as a loan under such part
- D in accordance with section 258(e), section
- 420M(c), or section 807(d) of such Act.
- 19 (c) METHOD OF LOAN FORGIVENESS.—To provide
- 20 the loan forgiveness required under subsection (a), the
- 21 Secretary of Education is authorized to carry out a pro-
- 22 gram—
- 23 (1) through the holder of a loan, to assume the
- obligation to repay the outstanding balance of inter-
- est and principal due on loans made, insured, or

- 1 guaranteed under part B of title IV of the Higher
- 2 Education Act of 1965 (20 U.S.C. 1071 et seq.);
- 3 and
- 4 (2) to cancel the outstanding balance of interest
- 5 and principal due on loans made under part D or
- 6 part E of such title.

7 (d) Repayment Refunds.—

- 8 (1) Prior Repayment.—Nothing in this sec-
- 9 tion shall be construed to authorize any refunding of
- any eligible Federal student loan repayment made
- before the date of enactment of this title.
- 12 (2) Payments made after enactment.—
- The Secretary shall refund to each borrower who re-
- ceives forgiveness under this section the amount of
- any payments the borrower makes on an eligible
- 16 Federal student loan during the period beginning on
- the date of the enactment of this title and ending on
- the date on which the Secretary forgives the out-
- standing balance of such eligible Federal student
- loan.
- 21 (e) Exclusion From Taxable Income.—The
- 22 amount of a borrower's eligible Federal student loans for-
- 23 given under this section, and the amount of any repay-
- 24 ments to a borrower under subsection (d)(2), shall not be

l	included in the gross income of the borrower for purposes
2	of the Internal Revenue Code of 1986.
3	SEC. 403. PURCHASE AND FORGIVENESS OF OUTSTANDING
4	PRIVATE STUDENT LOANS.
5	(a) In General.—Part D of title IV of the Higher
6	Education Act of 1965 (20 U.S.C. 1087a et seq.) is
7	amended by inserting after section 459B the following:
8	"SEC. 459C. TEMPORARY AUTHORITY TO PURCHASE AND
9	FORGIVE ELIGIBLE PRIVATE STUDENT
10	LOANS.
11	"(a) Private Education Loan Purchase and
12	Forgiveness.—Notwithstanding any other provision of
13	law, not later than 180 days after the date of enactment
14	of the Student Debt Cancellation Act of 2019, the Sec-
15	retary, in consultation with the Secretary of the Treasury,
16	shall carry out a program under which the Secretary shall
17	purchase, and then forgive, the outstanding balance of in-
18	terest and principal due on eligible private student loans.
19	"(b) Definitions.—In this section:
20	"(1) Eligible private student loan.—In
21	this section, the term 'eligible private student loan'
22	means a private education loan, as defined in section
23	140(a) of the Truth in Lending Act (15 U.S.C.
24	1650(a)), that was expressly for the cost of attend-
25	ance (as defined in section 472) at an institution of

- 1 higher education participating in a loan program
- 2 under this part or part B or E, as of the date that
- 3 the loan was disbursed, and that was made before
- 4 the date of enactment of the Student Debt Cancella-
- 5 tion Act of 2019.
- 6 "(2) Private Educational Lender.—The
- 7 term 'private educational lender' has the meaning
- 8 given the term in section 140(a) of the Truth in
- 9 Lending Act (15 U.S.C. 1650(a)).
- 10 "(c) Method of Loan Purchase and Forgive-
- 11 NESS.—The Secretary, in consultation with the Secretary
- 12 of the Treasury, shall carry out a program under which
- 13 the Secretary, upon application by a borrower who has an
- 14 eligible private student loan, shall purchase the eligible
- 15 private student loans of the borrower, issue such borrower
- 16 a loan under this section, and forgive such loan, in accord-
- 17 ance with the following:
- 18 "(1) The Secretary shall pay to the private edu-
- cational lender of the eligible private student loan an
- amount equal to the sum of the unpaid principal, ac-
- crued unpaid interest, and late charges of the eligi-
- ble private student loan, as calculated on the date of
- 23 the purchase of such loan, in order to discharge the
- borrower from any remaining obligation to the pri-

- 1 vate educational lender with respect to the eligible
- 2 private student loan.
- 3 "(2) The Secretary shall issue to the borrower
- 4 a loan, known as a Federal Direct Forgiveness
- 5 Loan, in an amount equal to the sum of the amount
- 6 paid to the private educational lender of the eligible
- 7 private student loan of the borrower that was pur-
- 8 chased by the Secretary in accordance with para-
- 9 graph (1).
- 10 "(3) The Secretary shall, immediately upon
- issuance of a Federal Direct Forgiveness Loan, can-
- cel the outstanding balance of interest and principal
- due on such loan.
- 14 "(d) Repayment Refunds Prohibited.—Nothing
- 15 in this section shall be construed to authorize any refund-
- 16 ing of any repayment of a loan.
- 17 "(e) Exclusion From Taxable Income.—The
- 18 amount of a borrower's Federal Direct Forgiveness Loans
- 19 forgiven under this section shall not be included in the
- 20 gross income of the borrower for purposes of the Internal
- 21 Revenue Code of 1986.".
- 22 (b) Notice to Borrowers.—Section 128(e) of the
- 23 Truth in Lending Act (15 U.S.C. 1638(e)) is amended by
- 24 adding at the end the following new paragraph:

"(12) Notice required along with billing statement
STATEMENTS.—Along with each billing statement
sent to the borrower during the six-month period beginning on the day after the date of enactment of
the Student Debt Cancellation Act of 2019, the private educational lender shall include a statement informing the borrower that—

"(A) the borrower may be eligible for loan forgiveness of eligible private student loans under section 459C of the Higher Education Act of 1965; and

"(B) to be eligible for such loan forgiveness, the borrower must apply to the Secretary of Education no later than the date that is 180 days after the date of enactment of the Student Debt Cancellation Act of 2019.".

7 SEC. 404. NOTICE TO THE PUBLIC.

Not later than 15 days after the date of enactment of this title, the Secretary of Education, in consultation with institutions of higher education and lenders of Federal student loans and private education loans, shall take such actions as may be necessary to ensure that borrowers who have outstanding eligible Federal student loans or outstanding eligible private student loans (as defined in section 459C of the Higher Education Act of 1965, as

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1	added by this title) are aware of the loan forgiveness pro-
2	grams authorized by this title. Such information shall—
3	(1) be presented in a form that is widely avail-
4	able to the public, especially to borrowers with out-
5	standing Federal and private student loans;
6	(2) be easily understandable; and
7	(3) clearly notify borrowers of eligible private
8	student loans—
9	(A) that borrowers must apply for loan
10	forgiveness under this title, and must do so no
11	later than the date that is 180 days after the
12	date of enactment of this title; and
13	(B) of the application process and require-
14	ments to apply for forgiveness of eligible private
15	student loans in accordance with this title.
16	TITLE V—SNYDER ACT
17	SEC. 501. RULE OF CONSTRUCTION REGARDING THE SNY
18	DER ACT.
19	Nothing in this Act, or an amendment made by this
20	Act, shall be construed to change or abrogate the Federal
21	Government's responsibilities under the Act of November
22	2, 1921 (commonly known as the "Snyder Act") (25
	USC 13)

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